Substitute House Bill No. 5690

House of Representatives, April 6, 1998. The Committee on Government Administration and Elections reported through REP. BYSIEWICZ, 100th DIST., Chairman of the Committee on the part of the House, that the substitute bill ought to pass.

AN ACT EXEMPTING CANDIDATE APPEARANCES ON CABLE TELEVISION PUBLIC ACCESS SHOWS FROM THE DEFINITION OF "CONTRIBUTION" UNDER THE CAMPAIGN FINANCE LAWS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 9-333b of the general statutes, as amended by section 9 of public act 97-5 of the June 18 special session, is repealed and the 4 following is substituted in lieu thereof:

- 5 (a) As used in this chapter, "contribution" 6 means:
- 7 (1) Any gift, subscription, loan, advance, 8 payment or deposit of money or anything of value, 9 made for the purpose of influencing the nomination 10 for election, or election, of any person or for 11 the purpose of aiding or promoting the success or 12 defeat of any referendum question or on behalf of 13 any political party;
- 14 (2) A written contract, promise or agreement 15 to make a contribution for any such purpose;
- 16 (3) The payment by any person, other than a 17 candidate or campaign treasurer, of compensation 18 for the personal services of any other person 19 which are rendered without charge to a committee 20 or candidate for any such purpose;

- 21 (4) An expenditure when made by a person with 22 the cooperation of, or in consultation with, any 23 candidate, candidate committee or candidate's 24 agent or which is made in concert with, or at the 25 request or suggestion of, any candidate, candidate 26 committee or candidate's agent; or
- 27 (5) Funds received by a committee which are 28 transferred from another committee or other source 29 for any such purpose.
- 30 (b) As used in this chapter, "contribution" 31 does not mean:
- 32 (1) A loan of money made in the ordinary 33 course of business by a national or state bank;
- 34 (2) Any communication made by a corporation, 35 organization or association to its members, 36 owners, stockholders, executive or administrative 37 personnel, or their families;
- 38 (3) Nonpartisan voter registration and 39 get-out-the-vote campaigns by any corporation, 40 organization or association aimed at its members, 41 owners, stockholders, executive or administrative 42 personnel, or their families;
- 43 (4) Uncompensated services provided by 44 individuals volunteering their time;
- 45 (5) The use of real or personal property, and 46 the cost of invitations, food or beverages, 47 voluntarily provided by an individual to 48 candidate or on behalf of a state central or town 49 committee, in rendering voluntary personal 50 services for candidate or party-related activities 51 at the individual's residence, to the extent that 52 the cumulative value of the invitations, food or 53 beverages provided by the individual on behalf of 54 any single candidate does not exceed two hundred 55 dollars with respect to any single election, and 56 on behalf of all state central and town committees 57 does not exceed four hundred dollars 58 calendar year;
- 69 (6) The sale of food or beverage for use in a candidate's campaign or for use by a state central or town committee at a discount, if the charge is 2 not less than the cost to the vendor, to the 3 extent that the cumulative value of the discount 4 given to or on behalf of any single candidate does not exceed two hundred dollars with respect to any 5 single election, and on behalf of all state central and town committees does not exceed four 6 hundred dollars in a calendar year;

- 69 (7) Any unreimbursed payment for travel 70 expenses made by an individual who on his own 71 behalf volunteers his personal services to any 72 single candidate to the extent the cumulative 73 value does not exceed two hundred dollars with 74 respect to any single election, and on behalf of 75 all state central or town committees does not 76 exceed four hundred dollars in a calendar year;
- 77 (8) The payment, by a party committee, 78 political committee or an individual, of the costs 79 of preparation, display, mailing or other 80 distribution incurred by the committee or 81 individual with respect to any printed slate card, 82 sample ballot or other printed list containing the 83 names of three or more candidates;
- 84 (9) The donation of any item of personal 85 property by an individual to a committee for a 86 fund-raising affair, including a tag sale or 87 auction, or the purchase by an individual of any 88 such item at such an affair, to the extent that 89 the cumulative value donated or purchased does not 90 exceed fifty dollars;
- 91 (10) The purchase of advertising space which 92 clearly identifies the purchaser, in a program for 93 a fund-raising affair, provided the cumulative 94 purchase of such space does not exceed two hundred 95 fifty dollars from any single candidate or his 96 committee with respect to any single election 97 campaign or two hundred fifty dollars from any 98 single party committee or other political 99 committee in any calendar year if the purchaser is 100 a business entity or fifty dollars for purchases 101 by any other person;
- 102 (11) The payment of money by a candidate to 103 his candidate committee;
- 104 (12) The donation of goods or services by a 105 business entity to a committee for a fund-raising 106 affair, including a tag sale or auction, to the 107 extent that the cumulative value donated does not 108 exceed one hundred dollars; [or]
- 109 (13) The advance of a security deposit by an 110 individual to a telephone company, as defined in 111 section 16-1, for telecommunications service for a 112 committee, provided the security deposit is 113 refunded to the individual; OR
- 114 (14) THE PROVISION OF FACILITIES, EQUIPMENT, 115 TECHNICAL AND MANAGERIAL SUPPORT, AND BROADCAST 116 TIME BY A COMMUNITY ANTENNA TELEVISION COMPANY, AS

- 117 DEFINED IN SECTION 16-1, FOR COMMUNITY ACCESS 118 PROGRAMMING PURSUANT TO SECTION 16-331a, UNLESS
- 119 (A) THE MAJOR PURPOSE OF PROVIDING SUCH
- 120 FACILITIES, EQUIPMENT, SUPPORT AND TIME IS TO
- 121 INFLUENCE THE NOMINATION OR ELECTION OF A 122 CANDIDATE OR (B) SUCH FACILITIES, EQUIPMENT,
- 123 SUPPORT AND TIME ARE PROVIDED ON BEHALF OF A
- 124 POLITICAL PARTY.
- 125 STATEMENT OF LEGISLATIVE COMMISSIONERS: At the end
- 126 of Subdiv. (12), "or" was bracketed and, at the 127 end of Subdiv. (13), "; OR" was inserted for
- 128 statutory consistency.
- 129 GAE COMMITTEE VOTE: YEA 17 NAY 0 JFS-LCO

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"THE FOLLOWING FISCAL IMPACT STATEMENT AND BILL ANALYSIS ARE PREPARED FOR THE BENEFIT OF MEMBERS OF THE GENERAL ASSEMBLY, SOLELY FOR PURPOSES OF INFORMATION, SUMMARIZATION AND EXPLANATION AND DO NOT REPRESENT THE INTENT OF THE GENERAL ASSEMBLY OR EITHER HOUSE THEREOF FOR ANY PURPOSE."

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FISCAL IMPACT STATEMENT - BILL NUMBER SHB 5690

STATE IMPACT See Explanation Below

MUNICIPAL IMPACT None

STATE AGENCY(S) Election Enforcement Commission

EXPLANATION OF ESTIMATES:

To the extent that complaints alleging violations are filed with the Elections Enforcement Commission, a workload increase could potentially result. Since the changes included in this bill are expected to be included within the Commission's educational program, any such workload increase is expected to be minimal, thus, could be handled within the anticipated budgetary resources of the agency.

OLR BILL ANALYSIS

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sHB 5690

AN ACT EXEMPTING CANDIDATE APPEARANCES ON CABLE TELEVISION PUBLIC ACCESS SHOWS FROM THE DEFINITION OF "CONTRIBUTION" UNDER THE CAMPAIGN FINANCE LAWS

SUMMARY: This bill exempts the use of facilities, equipment, technical and managerial support, and broadcast time provided by a cable TV company's public access program from the campaign finance laws' contribution limits and reporting requirements. The exemption applies unless the company provides the facilities, services, and time in order to influence a candidate's nomination or election to office or the

company provides them for a political party.

EFFECTIVE DATE: October 1, 1998

COMMITTEE ACTION

Government Administration and Elections Committee

Joint Favorable Report Yea 17 Nay 0